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When Standards Collide with Intellectual Property: Teaching About Standard Setting Organizations, Technology, and *Microsoft v. Motorola*

Cynthia Laury Dahl

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INTRODUCTION

Law schools focus on teaching the importance of statutes, administrative regulations, and the court cases that interpret them. However, in the actual practice of law, knowing about statutes is only part of the story. Operating alongside the system of statutes and official regulations is a parallel and pervasive system of rules known as voluntary codes and standards. Although standards are ubiquitous and critical to the business success of many clients, particularly in technology fields, teaching about standards is almost absent in law school curriculums. Because of the importance of this area of practice, this is a blind spot in our pedagogy that it is critical to remedy.

Standards are everywhere. They can establish safety guidelines (like fire codes established by the National Fire Protection Association or building codes set by the International Code Council), measure environmental compliance (like Leadership in Energy and Environmental Design [LEED] certification set by the U.S. Green Building Council), or most importantly in the realm of technology, decide interoperability guidelines (like LTE, Wi-Fi or HTML protocols). Interoperability standards ensure that products containing components from many different manufacturers work seamlessly. Although these standards are voluntary in that they are drafted by non-governmental bodies and compliance isn't enforced through the courts, these voluntary codes and standards are anything but "voluntary" if a company wants to compete in the marketplace. A company must understand and follow the standards that other players in the industry are following in order to create a product that integrates with the other products in the market. However, the standard setting process is far from impartial and straightforward. Interoperability standards are set by private members-only standards setting organizations ("SSOs") composed of a client's potential customers, vendors, and competitors, all of whom have a stake in the outcome. Most alarmingly, the stakes are extraordinarily high; the future of a technology company could hinge completely on whether its technology is chosen to be adopted into the standard. If not, its technological solution—and all the investment in patents to protect it—could become nearly irrelevant as the market relies on a competitor technology instead.

IP practitioners in particular, especially those with technology clients, must understand how to navigate the standard setting process. First, they must counsel clients through the issues surrounding joining an SSO and complying with its membership requirements. Deciding whether to declare a technology "essential" to a patent is a critical legal and business decision. And more importantly, IP practitioners get involved when the technology incorporated into the standard is patented ("standard essential patents" or "SEPs"). SSO members promise to license their SEPs to other SSO members on "fair, reasonable and non-discriminatory" terms ("FRAND"). This promise to license counterbalances the increased market power granted to patent owners when their technology is adopted into a standard as the preferred market technology. Yet, terms that are "fair" to the patent owner may not seem to be fair at all to the party paying for a license. In addition, with hundreds or even thousands of patents involved in any one product, negotiating each license separately and paying even a small amount for each could end up being administratively onerous and possibly prohibitively expensive. That being said, if those licensing negotiations break down, any one patent owner can prevent the product from being produced and reaching the market, a concept called "hold

up."

Given that voluntary standards are so critical to the business realities of many clients, particularly in the realm of technology, the lack of teaching about standards in law schools is both striking and alarming. This Teaching Guide aspires to address this deficiency. It describes and supports a course module on standard essential patents, with several optional components that make it fully adaptable to the specific needs of the instructor, that exposes students to interoperability standards and their interplay with intellectual property law practice. Through the lens of a seminal case in this field—Microsoft Corp. v. Motorola, *Inc.* 1— students will learn how an SSO operates, what a SEP is, and how difficult it can be to negotiate licensing terms that are FRAND. The case also affords students an opportunity to debate whether patent owners should rightly relinquish their ability to seek injunctive relief once their patent has been chosen as an SEP. More broadly, the module will prepare students to debate whether it is in the public interest to limit patent rights in certain situations, or whether it is more important to guarantee broad rights as an incentive to innovate. The facts of the case also raise interesting questions involving the plaintiff's right to bring a cause of action; how an infringer can recover attorney's fees without proving "exceptional circumstances;" how to protect a party's right to a jury trial when part of the case is decided by bench trial;² and even whether the Ninth Circuit rather than the Federal Circuit should assert jurisdiction over a case involving patents, especially when it involves an injunction overseas. The instructor could explore any of these additional topics not specifically taken up in this module depending on time and interest.

I. GOALS OF THIS COURSE MODULE

The module aims to introduce IP-interested students to the world of interoperability standards and to prepare them to discuss the intricate but fascinating interplay between SSO regulatory bodies and IP rights. It brings students without a technical or IP background up to speed quickly on the issues and gives them a real-world example involving a technology that is likely familiar to them—video games and computer operating systems. The introduction provided by this module would be helpful to any student of intellectual property or regulatory law, and especially valuable to students who anticipate working in a high-tech setting or with high-tech clients. In addition, the module provides the instructor with a vehicle to challenge some fundamental questions about our IP laws, including whether protection is necessary to incentivize innovation and the tension between the public's need to use technology freely and

¹ The docket for the case is voluminous, but the most helpful opinion is the United States District Court for the West District of Washington's 207-page *Findings of Fact and Conclusions of Law* (redacted) at <u>Microsoft Corp. v. Motorola, Inc.</u>, No. C10-1823JLR, 2013 WL 2111217 (W.D. Wash. Apr. 25, 2013). The Ninth Circuit appeals decision is <u>Microsoft Corporation v. Motorola, Inc.</u>, 795 F.3d 1024 (9th Cir. 2015).

² The jury trial issue continues to have significant relevance. In <u>Ericsson Inc. v. TCL Communication Tech.</u>, 955 F.3d 1317, 1331 (Fed. Cir. 2019), the Federal Circuit in fact vacated the lower court decision because it determined that the district court judge had erred by deciding compensatory FRAND damages through a bench rather than a jury trial. However, *Ericsson* can be distinguished from *Microsoft v. Motorola* in that in *Microsoft*: i) the parties stipulated to a bench trial to decide the FRAND rate; ii) there was a later jury trial to decide damages, even though the jury took the judge-decided FRAND rates into account. The Ninth Circuit did not rule on the propriety of using a bench trial since the parties had agreed to it. *Id.* at 1040.

an inventor's right to protect her creative endeavors. This module is especially timely given the attention that technology litigation—often involving standard essential patents—is receiving in the mainstream press, including with the *Apple v. Samsung*³ smartphone cases, and the FTC's case against Qualcomm alleging antitrust violations.⁴

II. MATERIALS IN THIS COURSE MODULE

The materials listed below provide the instructor with all the resources needed to include this module on standard essential patents as a class session in an existing intellectual property class. All of these materials can be found online at www.codes-and-standards.org.

- 1. Case study based on the Microsoft Corp. v. Motorola, Inc. case
 - i. Cynthia Laury Dahl, When Standards Collide with Intellectual Property: Standard Setting Organizations, Technology, and Microsoft v. Motorola
- 2. Videos
 - i. Kirk Dailey (former Corporate Vice President of Intellectual Property at Motorola; currently Senior Vice President of Business Development at the Marconi Group).
 - T. Andrew Culbert (former Associate General Counsel of Microsoft in charge of intellectual property litigation; currently Partner at Perkins Coie LLP and Lecturer at the University of Washington School of Law).
 - iii. Steven Fortney (former judicial clerk to Judge James L Robart of the Western District of Washington; currently Partner at the Summit Law Group).
 - iv. Judge James L. Robart of the U.S. District Court for the Western District of Washington
- 3. Teaching Guide (this document)
- 4. PowerPoint presentation (optional—for use at the start of the class to emphasize concepts for auditory learners and to orient students who may not have completed the reading)

³ See, e.g., Apple, Inc., v. Samsung Elec. Co., No. 11–CV–01846–LHK, 2011 WL 4948567 (N.D. Cal. Oct. 18, 2011)

⁴ FTC v. Qualcomm, Inc., 411 F. Supp. 3d 658 (N.D. Cal. 2019).

III. PREPARATION FOR TEACHING

A. FACTUAL BACKGROUND

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The instructor should assign to the class (and also read) the accompanying case study based on the *Microsoft Corp. v. Motorola, Inc.* case.⁵ However, the facts in summary are as follows.

By 2010, Motorola had amassed a huge collection of patents in the radio and telephone space. However, it was under economic duress and had not introduced a new phone into the market in several years. Its revenue model was principally centered around licensing its legacy patents. As a hardware company, and because many of its legacy patents had been central to the products they supported, Motorola was used to asking for and receiving a percentage of final sales from their licensees for the products that incorporated its patents.

Microsoft started in the computer software industry but was recently deriving business from more hardware-centered fields that encroached on Motorola's technologies. Microsoft was partnering with computer hardware companies, phone manufacturers, and even building its own Xbox game consoles, a hugely popular product at the time. Because Microsoft had the orientation of a software manufacturer, they were more often a licensee than a licensor of patents, and they were accustomed to a per user "flat fee" licensing model, as is normal in the software industry. So, the parties approached the dispute with not only a different understanding of the value of the specific patents at issue, but also differing philosophies on patent licensing overall.

Before the dispute, Microsoft had accused Motorola of infringing a different set of patents not at issue in this case. Motorola now was accusing Microsoft of infringing a new set of patents. As part of the settlement of all their disagreements, Microsoft asked Motorola to send them an offer to license the technology they were using in the Windows operating system and their Xbox consoles. The technology behind each of the patent portfolios had been adopted as "essential" to two interoperability standards. One portfolio of patents involved video compression technology useful for when Windows and the Xbox manipulated especially older videos, and the other portfolio of patents involved access to Wi-Fi, which was useful for some models of the Xbox.

As a member of the SSO, Motorola was required to license its SEPs on FRAND terms. It offered to license its patents for a fee of 2.25% of the final price of the Xbox console and all products incorporating the Windows operating system. Without responding, Microsoft promptly sued Motorola in district court, claiming that since the offer was not FRAND, Motorola had

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⁵ Cynthia Laury Dahl, When Standards Collide with Intellectual Property: Standard Setting Organizations, Technology, and Microsoft Corp. v. Motorola, Inc., LAW.UPENN.EDU, https://www.law.upenn.edu/live/files/7767-dahl-sep-case-study (last visited March 9, 2020); see also https://www.law.upenn.edu/live/files/7767-dahl-sep-case-study (last visited March 9, 2020); see also https://www.law.upenn.edu/live/files/7767-dahl-sep-case-study (last visited March 9, 2020); see also https://www.law.upenn.edu/live/files/7767-dahl-sep-case-study (last visited March 9, 2020); see also https://www.law.upenn.edu/live/files/7767-dahl-sep-case-study (last visited March 9, 2020); see also https://www.law.upenn.edu/live/files/7767-dahl-sep-case-study (last visited March 9, 2020); see also https://www.law.upenn.edu/live/files/7767-dahl-sep-case-study (last visited March 9, 2020); see also https://www.law.upenn.edu/live/files/7767-dahl-sep-case-study (last visited March 9, 2020); see also https://www.law.upenn.edu/live/files/7767-dahl-sep-case-study (last visited March 9, 2020); see also https://www.law.upenn.edu/live/files/7767-dahl-sep-case-study (last visited March 9, 2020); see also https://www.law.upenn.edu/live

breached its duty of good faith and fair dealing imposed under contract law. Motorola countersued Microsoft for patent infringement in the U.S. and in Germany, and quickly received an injunction in Germany, where Microsoft had its major European Xbox distribution center. Microsoft added its expenses for defending the injunction and moving its facility from Germany to the Netherlands to the damages it sought in the case, and added the fact that Motorola sought an injunction over the SEPs at all to its allegation of Motorola's breach of good faith and fair dealing.

The court decided to consider the breach of contract claims first, so it stayed the patent infringement action. It then decided it could not adjudicate breach until it had determined a value for the SEPs. After all, if the breach hinged on whether the terms of Motorola's license were FRAND, there had to be guidance on what FRAND terms would be. The court therefore decided it would determine the value of the SEPs in a bench trial, and then given the valuation, let the jury decide whether there had been a breach of the duty of good faith and fair dealing. Valuation was not only a daunting task, but this was a case of first impression. Although courts had valued patents for other reasons in previous cases, and SEPs had featured prominently in previous cases, never before had a court waded into the negotiation of a SEP license. Because of the competing incentives set up when a patent monopoly right—strengthened even further once the technology is adopted into a standard—collides with the public interest to ensure a product can make it to market, valuation of SEPs is very complex. The court in *Microsoft* had not only to adjudicate, but to create the rubric to do so.

Similarly, the court in *Microsoft* had to determine whether a patent holder should have the right to enjoin an unwilling licensee to stop patent infringement over an SEP. The court had to decide: to what extent should a patent holder have some right to "hold up" the use of the patent temporarily, in order to incentivize a would-be licensee to license at all? This phenomenon where the patent licensee "holds out" on licensing on any terms, claiming they are waiting for the terms to be appropriately FRAND, might give licensees too much power, given that the patent holder is entitled to at least some compensation for the use of the patented technology.

B. Preparing the Class

Before class, the instructor should assign students to a team (half Motorola and half Microsoft) and ask them to read the case study. Portions of some or all of the videos may be used either before or after the class, as the instructor sees fit. The videos both clarify and build on the information provided in the case study. These videos explain some of the lingering questions as to the parties' litigation strategy and also encourage students to think about the longer-term implications of the questions raised by the case study.

The instructor should explain to the students that they should consider the following three questions and come with factual support from the case study ready to defend their position on each, to be argued from the point of view of their client:

- 1. On what basis can Microsoft maintain a "breach of contract" or "breach of good faith and fair dealing" claim? What are Microsoft's damages?
- 2. Is a 2.25% royalty computed from the final purchase price of Microsoft's products a "fair, reasonable and non-discriminatory" license rate for Motorola's standard essential patents, or not? If 2.25% is not a "fair, reasonable and non-discriminatory" rate, what would be?
- 3. Should Motorola be permitted to seek an injunction over Microsoft's infringing use if the parties cannot come to an agreement on a bilateral license?

The instructor might ask the students to submit their thoughts before class in written form—even just bulleted talking points—if there is a change that they might otherwise not devote the requisite time to prepare.

IV. RUNNING THE MODULE

To teach a class around the case study, the instructor will want to consider the amount of time available and how to allocate it, plus ways to manage the discussion. This part of the Teaching Guide provides the instructor with insights about time management and a step-wise set of questions to use to guide discussion. The final section presents general policy prompts that the instructor can use in a concluding or supplemental discussion.

The suggestions contained in this part of the *Teaching Guide* are based on experience teaching the *Microsoft Corp. v. Motorola, Inc.* case study many times. Of course, the instructor should feel free to adapt the guidance offered here to meet their own interests and purposes.

A. TIMING

This module assumes an 80-minute class. However, the last section below offers some recommendations on adapting the class for longer or shorter periods.

80-Minute Class

- 1. Begin by reviewing the PowerPoint slides. The slideshow is designed to last 15 minutes, including time to answer a few questions.
- 2. The instructor should divide the students into small groups (no more than four students per group, groups of three work well) and give the groups 10-15 minutes to discuss within the group their answers to the three bullet-point questions they were assigned for homework. The instructor should explain that the groups will make a case for their client in 2 minutes or less on each question, so they should designate a spokesperson and be sure to have evidence to back up their position.
- 3. Reconvene. The instructor should call upon two different groups for each bullet point question, one group representing Motorola and one group speaking for Microsoft. For each bullet point question, after the two groups present their answers and evidence, the instructor should present the question to the larger class for discussion. For an even more challenging discussion, the instructor could introduce a few of the "Questions for Further Class Discussion" from each section. They should allot 15 minutes for the royalty rate question, 10 minutes for the breach of contract question, and 10 minutes for the injunction question.
- 4. The instructor should use the final 15-20 minutes of class for overflow discussion from any of the bullet points, and to begin a broader policy discussion if desired. Broader policy questions are offered in Section V(C) for this purpose.

If there is more time

The instructor could give the small groups 15 minutes to meet. They could then add more time to the topical discussions and increase the number of broader policy questions at the last section of the class.

Alternative schedules for an 80-minute class

- 1. The instructor could drop the PowerPoint in order to add time to the small group discussion and to each of the group discussions on the three topics; OR
- 2. The instructor could drop the small group discussion to add time to the group discussions on the three topics. Although students will have more nuanced answers to contribute to the group if they have discussed the topics first with their peers, this does free up more time to hold the group discussion.

For a class of fewer than 80 minutes

The instructor could drop the PowerPoint and/or shorten or drop the small group discussion. However, for best results, the instructor should not limit the larger group discussion time, nor the final moments to put the discussion in context by discussing broader policy issues.

B. RUNNING THE DISCUSSION

This section is divided into three parts, each corresponding to one of the three questions listed above to be assigned to the class to consider as part of class preparation. For each question, I have suggested: i) the answers that students representing each client might emphasize; ii) background for the instructor to help the class to explore the topics raised by that question in greater detail; and iii) a few broader questions to deepen the discussion and force the class to think more contextually.

QUESTION 1: ON WHAT BASIS CAN MICROSOFT MAINTAIN A "BREACH OF CONTRACT" OR "BREACH OF GOOD FAITH AND FAIR DEALING" CLAIM? WHAT ARE MICROSOFT'S DAMAGES?

1. Student Answers

Motorola: Members of the International Telecommunication Union ("ITU") do not sign a membership document. There can be no enforceable contract. Without an enforceable contract, there cannot be a breach. Further, since there is no enforceable contract, Microsoft cannot be a third-party beneficiary of the contract and has no claim.

Also, even if there is a contract between Motorola and either the ITU or the Institute of Electrical and Electronics Engineers ("IEEE"), there is an issue of whether the obligations of the contract are clear enough to maintain a cause for breach. For example, what exactly are "fair, reasonable and non-discriminatory" terms, especially if the SSO does not help to define them?

Further, Microsoft has no damages yet. Until Microsoft is enjoined because of patent infringement (and the patent infringement part of the trial has been stayed), Microsoft will not have suffered damages. For example, Microsoft shouldn't be able to collect attorney's fees for defending against an injunction in a patent infringement case until Microsoft can prove exceptional circumstances, which is the usual standard for patent cases. Further, Microsoft is asking for attorney's fees to compensate it for defending against an injunction awarded by a German court. Is that allowed?

As for damages stemming from the cost of relocating Microsoft's shipping facility from Germany to the Netherlands, that was Microsoft's business decision, made in order to avoid Motorola's rightfully-adjudicated German injunction, which shut down

Microsoft's patent infringement. If Microsoft had negotiated a proper license with Motorola, it would not have had to incur that expense.

Microsoft: Besides the fact that members of the IEEE must sign a membership agreement, being a member of an SSO and taking part in the standard setting process sets up an implied contract to abide by the guiding documents of the SSO. Since the contract is bilateral between Motorola and each SSO, Microsoft cannot sue directly for breach. However, since Microsoft is also a member of each SSO, it has been operating in reliance that Motorola will abide by SSO guidelines, and Microsoft is also a third-party beneficiary of the contract. So, for both of those reasons, Microsoft has a claim for breach.

Even if the bylaws and guidance documents were not clear enough to establish a contractual relationship between Motorola and the SSOs, the fact that Motorola signed a Patent Statement and Licensing Declaration Form (in the case of the ITU) and a Letter of Assurance for Essential Patent Claims ("LOA") (in the case of the IEEE) is an additional basis for a contract. As another member of the SSO, Microsoft relied on Motorola's promise to license its SEPs on FRAND terms.

As for the clarity of the obligation that led to breach, the guiding documents state that a member has an obligation to license on fair, reasonable and nondiscriminatory terms. It is also clear that the SSOs do not decide what "fair, reasonable and non-discriminatory" means. So, the obligation is clear that the parties need to negotiate and execute a license, and that they are expected to arrive separately at an agreement on what would constitute FRAND terms.

Microsoft's damages stem from the breach, not from the patent infringement case. Motorola's seeking an injunction breached its duty to operate with good faith and fair dealing, which is a contract claim. Therefore, Microsoft has the right to seek damages resulting from that injunction, which includes the attorney's fees to defend itself, and the cost of relocating its shipping facility out of Germany.

As to whether the U.S. court could consider damages resulting from an injunction imposed by a German court, the U.S. court should have jurisdiction because the German action involved some of the same patents that Motorola offered to license in the U.S. contract case.

2. Background

The Rulings from the Actual Case

Judge James L. Robart of the *Microsoft Corp. v. Motorola, Inc.* case first bifurcated the trial, separating out the patent infringement case from the breach of contract case.⁶

⁶ Microsoft Corp. v. Motorola, Inc., 854 F. Supp. 2d 993 (W.D. Wash. 2012).

He then issued orders addressing the preliminary questions of i) whether Motorola had entered into binding contractual commitments with the SSOs, and ii) whether Microsoft had standing to sue under those contracts, during summary judgment motions filed before the beginning of the trial. The court decided:

- 1. Motorola was contractually bound to license its SEPs on FRAND terms, by virtue of Motorola's executing letters of assurance and declarations with the SSOs committing to license its SEPs on FRAND terms;⁷
- 2. Microsoft had standing to sue as a third part beneficiary to Motorola's contracts with the SSOs.⁸

3. Questions for Further Class Discussion

- 1. Should a patentee's seeking an injunction really be a factor in deciding whether or not there was a breach of contract (especially, as with the ITU, when there is no ban on injunctions specifically spelled out in SSO guideline documents)?
- 2. Ask the groups that represent Motorola: How can you protect your client if they have to open up a FRAND negotiation by suggesting licensing terms? Is there any way to prevent a would-be licensee from going to a court claiming "breach of contract" and "breach of good faith and fair dealing" if they simply don't like the offer?
- 3. If a would-be licensee can use a breach of contract claim to ask the court to set a FRAND rate, which previously was done through a patent infringement lawsuit, does that preserve the would-be licensee's ability to use patent defenses (e.g. that the patent is not essential, not valid or not infringed) for a later time? Should a would-be licensee be able to maintain those defenses, or would that be taking "two bites at the apple?"
- 4. When deciding damages for a breach of contract, should the court consider whether plaintiff has actually engaged in holdup? Should presenting evidence on actual holdup and royalty stacking be mandatory in these FRAND cases?
- 5. How can you tell if there has been holdup unless you know what the patent is worth? Doesn't determining value for purposes of damages raise the same problems as determining value for purposes of deciding FRAND rates?

⁷ *Id* at 999.

⁸ *Id*.

QUESTION 2: IS A 2.25% ROYALTY COMPUTED FROM THE FINAL PURCHASE PRICE OF MICROSOFT'S PRODUCTS A "FAIR, REASONABLE AND NONDISCRIMINATORY" LICENSE RATE FOR MOTOROLA'S STANDARD- ESSENTIAL PATENTS, OR NOT? IF 2.25% IS NOT A "FAIR AND REASONABLE" RATE, WHAT WOULD BE?

1. Student Answers

Motorola: Yes.

The comparable licenses Motorola presented had similar terms (Perhaps students could list each and discuss why relevant).

The Motorola standard essential patents (both video compression and wi-fi) are valuable to the standard and used by very popular Microsoft products.

A 2.25% royalty fee is only a small percentage of the whole price of the product. The 2.25% royalty was only the starting price in the negotiation; so long as the opening offer was made in good faith, only the final agreed-upon license terms, not the opening offer, must be FRAND.⁹

Wi-fi patents allowed Microsoft to enhance their Xbox consoles and sell Kinect systems, so the Motorola patents increased the value of Microsoft's separate Kinect product (relevant to *Georgia-Pacific* Factor 6). Microsoft could not have had that success without Motorola patents enabling wi-fi. The 2.25% royalty is not only reasonable; it might even be low.

Video compression patents are key technology for both Xbox and Windows. Although the specific Motorola video compression technology is a little old, the videos it compresses are still in the market.

Motorola deserved a royalty that would be a percentage of Microsoft's whole unit price because in each case the patents are indispensable to the value of the whole product. It is the Kinect functionality that makes the new Xbox valuable and Wi- Fi is critical to Kinect. Similarly, a computer cannot function without the Microsoft operating system, and video compression technology is an important part of the operating system.

Microsoft: Not even close.

Motorola patents are not that important to the standard nor to Microsoft's products. For H.264, Motorola's integrated video compression is an old technology applicable only to older videos. This tech becomes less relevant every day. For 802.11, the parties disagree on whether the Xbox even uses Motorola's patents. Even if it does, the patents are over older technologies that

⁹ *See supra* note 2, at 8, 14.

the Xbox does not use often. In addition, wi-fi is only a very small part of what makes Xbox so valuable; the Xbox can connect to the internet through a landline as well.

The process of negotiating bilaterally encourages "stacking" because each negotiation is done separately with no reference to the other licenses needed. Microsoft could not pay 2.25% of the price of the end product for every essential patent it needed to license. It would be much fairer to calculate the rate based on comparable rates from patent pools, because in that scenario, parties do their licensing in reference to all other licenses needed and cap the total royalty.

Rates shouldn't be calculated as a percentage of the total price of the end product because the patents more accurately add value to the component rather than the whole (for 802.11 the component should be the Xbox Kinect add-on, or perhaps even only the wi-fi capability; for H.264, the Windows component should be the Windows OS, or more likely just the video functionality of Windows, and in the case of the Xbox, the component should be the chip that controls video processing, and only to the extent the chip still processes integrated videos). In the alternative, a royalty could be a flat per unit fee that does not rely on either a component or total end product price.

Motorola's valuation of its patents in the abstract is also overstated; there are likely alternatives. Motorola is basing the royalty rate not on the inherent value of the patents, but on the inflated value the patents have gained by virtue of being included in the standard.

2. Background

After Judge Robart decided the issue of whether there had been a contract (among many other motions), he turned to the breach of contract claim:

- 1. The Two-Part Trial. Judge Robart divided the proceedings on the breach of contract claim into two parts. He decided that before a jury could decide whether Motorola had breached its contract to Microsoft to provide a license at a FRAND rate, he would first have to determine in a bench trial what a FRAND royalty rate and reasonable range might be. Then the jury could compare that rate and range to Motorola's offered rate and determine if Motorola's offer was so different from the FRAND range that it had constituted a breach of contract.
 - i. The bench trial: After setting up a careful structure (detailed below) and then running the analysis, Judge Robart concluded the following rates were FRAND:
 - 1. For the H.264 patents, the rate was **0.555 cents** per unit, with a range of 0.555 cents to 16.389 cents per unit for use

in Microsoft Windows and Xbox products;¹⁰

2. For the 802.11 patents, the rate was **3.471 cents** per unit, with a range of 0.8 cents to 19.5 cents per unit as used in the Microsoft Xbox.¹¹

In contrast, for example, Motorola had asked for the equivalent of \$3.00 to \$4.50 per Xbox for a license to the 802.11 SEPs alone by quoting a license rate of 2.25% of the end product price.¹²

Judge Robart also recalibrated the royalty calculation approach completely, from Motorola's original offer to take a percentage of Microsoft's end product price to a flat per unit fee. He rationalized it this way, "[A] patent's royalty rate should be based in the importance of the patent to the standard and to the implementer's product. Under this analysis this royalty rate would fluctuate little, if at all, based on the end selling price of the product."¹³

- ii. The jury trial: After he determined a FRAND rate and range, Judge Robart passed the case to the jury to decide on the claim of breach and damages. The jury was allowed to consider Judge Robart's calculation of proper FRAND terms. Finding breach of contract, the jury awarded Microsoft damages of "\$14.52 million: \$11.49 million for relocating its distribution center and \$3.03 million in attorney's fees and litigation costs."14 The jury decided that Motorola had breached a contractual commitment to the SSOs and that by seeking injunctive relief, Motorola had violated a duty of good faith and fair dealing.¹⁵ The district court also denied Motorola's motions for judgment as a matter of law, stating that there was sufficient evidence for a jury to conclude that Motorola breached its duty of good faith and fair dealing through both making offers that were not FRAND and by seeking injunctions. ¹⁶ Much of this evidence supported a position that Motorola had intentionally "held-up" Microsoft for higher license fees than were reasonable.
- 2. <u>The Appeal.</u> The Ninth Circuit upheld the FRAND analysis on appeal, saying that "in determining the [F]RAND rate and range for each SEP portfolio, the

¹⁰ The royalty rate for all other products using the H.264 standard was 0.555 cents per unit.

¹¹ The royalty rate for all other products using the 802.11 standard was 0.8 cents per unit.

¹² In addition, this fee amount is understated because in his calculation, Motorola's expert subtracted out potential moneys for Motorola to cross license Microsoft technology. *See* Microsoft Corp. v. Motorola, Inc., No. C10-1823JLR, 2013 WL 2111217, at *65, *72 (W.D. Wash. Apr. 25, 2013).

¹³ Microsoft Corp., 2013 WL 2111217, at *99.

¹⁴ Microsoft Corp. v. Motorola, Inc., 795 F.3d 1024, 1034 (9th Cir. 2015) (quoting the jury verdict form).

¹⁵ *Id*.

¹⁶ *Id*.

district court engaged in a thoughtful and detailed analysis, giving careful consideration to the parties' briefing and evidentiary submissions, and to the testimony."17 The Ninth Circuit not only supported the district court's result, but it supported the district court's procedural decision to establish the rate through a bench trial, the process of using modified Georgia-Pacific factors to arrive at the rate that the parties would have established in a hypothetical negotiation, and the evidentiary weight it gave the parties' expert evidence and proffered alternative licensing agreements.

What Process Did the District Court Use to Arrive at Proper FRAND Terms?

Overall, Judge Robart attempted to create the hypothetical license negotiation that would have taken place at the time the infringement began, which he interpreted as just before Motorola's SEPs were incorporated into the standard. First, in order to figure out the approximate value of the patents, the court analyzed two things: i) how important the Motorola SEPs were to the 802.11 and H.264 standards; and then ii) how important both the Motorola patents and the 802.11 and H.264 standards themselves were to the Microsoft products. Once the court had determined the relative importance of each patent, the court looked at comparable licensing negotiations (including other contracts and patent pools) to set a price range.

The procedure was guided by the Georgia-Pacific factors (as the court had modified them for FRAND circumstances)¹⁸ and expert testimony. The court was guided especially by Georgia-Pacific Factor 1 (comparable royalties received by patentee); 7 (duration of the patent); 9 (alternative technologies); 10 (nature of the patented invention and benefits to the licensor); 11 (extent of use by the infringer); 12 (customary practice in the industry for licensing the SEPs); 14 (expert testimony); and 15 (the terms of a hypothetical negotiation considering the SEP context). The court also emphasized how important it was to avoid "stacking" and "hold-up," and thought that the structured analysis framework it had developed would effectively address those issues.

In order to meet the first step of the analysis and figure out the value of the Motorola SEPs to the 802.11 and H.264 standards, the court tried to place the patents into context. The court looked at factors including the total number of patents in the standard, Motorola's role in the SSO and in particular to developing the standards, measurable advantages the SEPs contributed to the standard, and whether or not there were alternative technologies at the time the standard was developed.¹⁹

¹⁷ *Id.* at 1044.

¹⁸ The Georgia Pacific factors, as modified for FRAND circumstances by the court, are reprinted as Exhibit 4 of the Case Study.

¹⁹ Stan Lewis, Valuing FRAND-Obligated Patents: An Emerging Consensus, IP LAW360, November 27, 2013, https://www.law360.com/articles/487354/valuing-frand-obligated-patents-an-emerging-consensus (citing Microsoft Corp. v. Motorola, Inc., No. C10-1823JLR, 2013 WL 2111217, at *21-64 (W.D. Wash. April 25, 2013)).

As to the second step of the analysis, the court took into account whether the Microsoft end products actually used the SEPs themselves, not just the standard overall.²⁰

After determining patent value separately, Judge Robart turned to comparable licenses offered by both parties to decide what the market would expect to pay to license such SEPs. Comparables could be used to support *Georgia-Pacific* Factors 1, 2, 12 and 15. However, Judge Robart leaned much more heavily on Microsoft's comparable licenses rather than Motorola's. He discounted the relevance of Motorola's comparable licensing agreements, and instead relied on a number of patent pool arrangements, another license, and a consulting patent valuation report offered by Microsoft. However, realizing that especially the patent pool license rates likely understated the proper license fee (because patent pool members also gain a benefit in being able to cross license other members' patents), he adjusted the rates by multiplying them by three to arrive at his FRAND rate.

Why Did Judge Robart Discount the Evidence of Motorola's Comparables?

Judge Robart dismissed Motorola's comparables because he claimed that they were negotiated outside of a FRAND context.

- 1. The license with VTech Communications did not carry weight as a comparable license because it included unrelated patents in the deal, and the license was mostly entered in order to settle infringement claims. The timing and execution of the license was also suspect because it was signed just before an ITC hearing where Motorola relied on the license to prove the reasonableness of its Microsoft license demands. The court also noted that VTech had only paid "very little" under the agreement to date.²¹
- 2. The RIM license also included several other patents besides the 802.11 and H.264 relevant patents, even including non-SEPS. The court could not separate out the value of the 802.11 and H.264 SEPs. In fact, since an earlier license agreement had given the same rate for a similar list of patents that excluded the 802.11 and H.264 SEPs, the court suspected the value of the SEPs might be negligible. This license situation was also not comparable to a FRAND situation because the agreement was executed to settle a threatened infringement suit and was subject to a royalty cap.²²
- 3. The Symbol Technologies licenses were not relevant because two were entered into under duress of litigation, and they involved different patents that had expired before Microsoft's alleged infringement, and the last license also included patents that had expired and required a much lower total payment than the 2.25% royalty that Motorola sought from Microsoft.²³

What Other Analyses Have Courts Used to Approximate the Value of a Negotiated License?

²⁰ Microsoft Corp., 2013 WL 2111217, at *53-64.

 $^{^{21}}$ \overline{Id} . at *67.

²² *Id.* at *84.

²³ *Id.* at *71.

Although *Microsoft Corp. v. Motorola, Inc.* was the first case actually to calculate suggested FRAND royalty rates and ranges for SEPs, other courts and juries have also had to rely on various methodologies to ascribe a monetary value to SEP portfolios. In order to show students how complicated the analysis can be, mentioning or explaining the pros and cons of these methodologies might be beneficial.²⁴

- 1. <u>Incremental Value Rule</u> – Proposed as the proper valuation methodology by Microsoft in Microsoft Corp. v. Motorola, Inc., it calculates a license fee based on the value of the technology over the next best alternative. The rationale is that licensee should only have to pay each patent holder for the value of their improvement over alternative technologies. Judge Robart thought the methodology was unworkable because it required multilateral ex ante negotiations, which are forbidden by many SSOs on antitrust grounds²⁵ and because it would be hard to identify alternative technologies that would be truly comparable both because different parties value technologies differently and because substituting one technology for another might alter the rest of the standard. He also thought that the purpose of the incremental value rule was met through considering Georgia Pacific factor 9, which encourages considering the advantages of the SEP over alternative technologies. Therefore, the analysis behind the incremental value rule can be one of several factors to consider, instead of being the driving factor to assign value to an SEP.
- 2. <u>Top-Down Analysis</u>: Followed by the district courts in *Innovatio IP Ventures LLC Patent Litigation*²⁶ and in <u>TCL Comme'n Tech. Holdings, Ltd. v.</u>

 <u>Telefonaktiebolaget LM Ericsson</u>, ²⁷ this methodology calculates the license fee by starting with the selling price of the good, isolating a reasonable profit, and then apportioning a percentage of the profit to the SEP owner in proportion to the number of SEP patents it owns as a percentage of the total number of SEPs in the standard. One problem with this methodology, however, is that as with a patent pool, all patents are treated equally; it does not allocate a higher license rate to a higher value patent.
- 3. <u>Bottom-Up Analysis</u>: Proposed by a party (and rejected by the court) in *Innovatio*, this valuation methodology calculates a per unit license fee by first isolating the cost of implementing reasonable alternative technologies that could have been adopted into the standard and then dividing by the number of infringing units. The court rejected the approach because it could find no reasonable alternatives to the technology and also approved of Judge Robart's assessment that methodologies that depended on substituting alternative technologies were unworkable.

²⁴ See Anne Layne-Farrar et al., Methodologies for Calculating FRAND Damages: Part 2; IP LAW360, October 9, 2014, https://www.law360.com/articles/584909/print?section=competition.

²⁵ Microsoft Corp., 2013 WL 2111217, at *10.

²⁶ No. 11 C 9308, 2013 WL 5593609 (N.D. III. Oct. 3, 2013).

²⁷ No. CV 15-2370 JVS(DFMX), 2017 WL 6611635 (C.D. Cal. Dec. 21, 2017). (C.D. Cal 2017).

4. Ex Ante Benchmarking: Proposed by Judge Richard Posner²⁸ in *Apple v. Motorola*, ²⁹ this valuation methodology decouples the patent from the rest of the SEP portfolio to focus on determining the value of the patent at the time of a hypothetical negotiation between the parties, just before the patent was adopted into the standard. This would ensure that the license fee does not take on any of the value conferred to the patent by virtue of its being adopted into the standard.³⁰

What did it mean for the Microsoft Corp. v. Motorola, Inc. court to appropriately modify the Georgia-Pacific factors?

The Microsoft court knew that some of the *Georgia-Pacific* factors did not apply at all to a FRAND situation (for example, factors 4 and 5) and that several other factors needed to be altered to take FRAND concerns into account. The *Microsoft* court modified the factors to make it clear that i) when the court considered outside resources as a reference, those outside resources would involve FRAND circumstances; and ii) whenever calculating the value of the patent, the court would attribute value only to the patent itself and not to the value conferred on the patent from merely being adopted into the standard. The modifications are summarized below. The full list of factors, together with modifications added in brackets at the end of the factors, are in Exhibit 2 to the Case Study.

Modifications the *Microsoft* court made to the *Georgia Pacific* factors:

- 1. For Factor 1, make sure that comparable licenses were negotiated under FRAND circumstances
- 2. Delete Factors 4 and 5.
- 3. For Factors 6 and 8, only take into account only the value of the patent itself, not the value added because it was incorporated into a standard.
- 4. For Factor 7, give factor low relevance, since the term of the license is coextensive with the duration of the patent.
- 5. For Factor 9, only consider alternatives that could have been incorporated into the standard at the time it was implemented.
- 6. For Factor 10 and 11, only take into account the value of the patent itself, not the value added because it was incorporated into a standard.
- 7. For Factor 12, only take customary practices regarding FRAND-licensed technologies into account.
- 8. For Factor 13, only take into account the value of the patent itself, not the value added because it was incorporated into a standard.
- 9. For Factor 15, make sure it takes the value of the SEPs to the licensee into account to avoid hold-up, and consider in the context of the other potential

²⁸ 869 F. Supp. 2d 901, 902 (N.D. Ill. 2012) (Circuit Judge Posner was sitting by designation in the District Court).

²⁹ Id., aff'd in part, rev'd in part, remanded on other grounds, 757 F.2d 1286 (Fed. Cir. 2014).

 $^{^{30}}$ *Id*.

SEPs, to avoid stacking.

3. Questions for Further Class Discussion

Why is deciding "fair, reasonable and non-discriminatory" so difficult?

- 1. How do you really determine the value of the patent to the standard, and the value of the standard to the product?
- 2. There are many *Georgia-Pacific* factors, and as Judge Richard Posner stated in *Apple v. Motorola*, they are ambiguous, a court could not know "how many additional factors may be lurking somewhere," and he questioned whether "a judge or jury [could] really balance 15 or more factors and come up with anything resembling an objective assessment?" For example:
 - i. How can you separate out the value of the patent from the value conferred upon it by virtue of it being adopted into the standard?
 - ii. What exactly are you licensing? Just essential patents for necessary functionality, or also optional or implementing functionality, over how many countries, and for how long?
 - iii. How do you determine which exactly are alternative technologies? Does it matter if the alternative technologies are patented?
 - iv. Did the alternative technologies have to have been available at the time the standard was implemented to be considered? Did the alternative technologies have to have been actually considered by the SSO?

Does the Microsoft Corp. v. Motorola, Inc. court's process for computing FRAND terms make sense to you? Do some of the other tests seem fairer? Do you think any of the processes favor either of the parties more than others? Do you favor a combined test?

- 1. Should you base patent value on the number of other patents in the standard? What else?
- 2. Once a court decides on the total amount of money that should be paid for royalties (Factor 12) should the court divide the money equally, or somehow give a weighted value to certain patents? What about if some of the patent owners elect to grant free licenses to users? Should their patents be taken out of the royalty analysis? How can you decide how much of a royalty as a percentage of the whole to designate for which patent?
- 3. [For groups representing Microsoft] If it becomes the norm that the would-be infringer has to substantiate accusations of patent hold-up and royalty stacking before that can be taken into account in the analysis of an appropriate royalty, how could Microsoft do that in this case?

Can there ever be a truly "comparable" license for benchmarking purposes?

- 1. Are patent pools a good proxy?
- 2. Why aren't settlement agreements a good comparable? Aren't SEP

³¹ *Id.* at 911.

 $^{^{32}}$ *Id*.

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negotiations similar to settlement agreements in that the alleged infringer cannot walk away from the deal?

- i. Is it better to impose a flat royalty fee per unit or to try imposing a royalty as a percentage of the whole? Courts have decided that if you do the latter, that the royalty base should be the "smallest saleable patent practicing unit,"³³ but what does that actually mean?
- ii. How do you tell if a patent is implemented by the entire device or merely a component part?
- iii. When considering a hypothetical negotiation for purposes of calculating a proper royalty rate, is it fair to consider present-day value of the patented technology? How is that relevant if the court is trying to decide what the parties would have negotiated before the alleged infringement took place?

QUESTION 3: SHOULD MOTOROLA BE PERMITTED TO SEEK AN INJUNCTION OVER MICROSOFT'S INFRINGING USE (WITHOUT BEING ACCUSED OF BREACH OF CONTRACT) UNTIL THE PARTIES CAN COME TO AN AGREEMENT ON A BILATERAL LICENSE?

1. Student Answers

Motorola. Absolutely.

Without the ability to threaten an injunction, defendants have no incentive to license SEPs quickly, if at all. Defendants could string out a negotiation for months or even years, all the while continuing to sell their products and benefitting from the owner's patented technology without accounting for their infringing use. A patent owner is already receiving less in licensing revenue than it could probably get through a bilateral negotiation, especially for a very valuable patent over an essential element of a standard. Removing the ability to seek an injunction really devalues the patent.

Microsoft. No.

When patented technology is adopted into a standard, it already confers additional value and market power to a patent owner. When that patent owner is also able to enjoin parties that are forced to use their standard essential technology from producing or distributing their products, the owner would be able to use their greatly-inflated negotiation power to name their price for granting a license. This would frustrate the purpose of setting standards, which is to allow the industry to smoothly coordinate efforts, even if it involves the use of proprietary technology.

Recognizing the difference between a regular negotiation and negotiating in the

³³ See <u>LaserDynamics</u>, <u>Inc. v. Quanta Comput.</u>, <u>Inc.</u>, 694 F.3d 51, 67 (Fed. Cir. 2012) (quoting Cornell Univ. v. Hewlett-Packard Co., 609 F. Supp. 2d 279, 283, 287–88 (N.D.N.Y. 2009)).

context of SEPs, in its Bylaws, the IEEE specifically prohibits a patent owner from seeking a protective order asking for injunctive relief for use of its proprietary technology once the owner has agreed to license its technology on FRAND terms.

2. Background

The ruling from the actual case:

Motorola lost on all grounds for an injunction. The court first granted an anti-suit injunction preventing Motorola from enforcing any injunctive relief it could get from the open case in the German court, and then dismissed all of Motorola's claims for injunctive relief in the U.S. courts.³⁴ The court reasoned that since Motorola was willing (and actually required) to accept a license under FRAND terms for the use of its SEPs, Motorola could not prove that it would suffer irreparable harm by any infringement and that monetary damages would be inadequate to address the harm, such that injunctive relief was necessary. Motorola could adequately address its harm by charging Microsoft a FRAND license fee.

What have U.S. administrative bodies and the courts stated about whether injunctions are proper in the context of an SEP?

Under the Obama administration, as one commentator stated in 2013, "the current trend in both the Federal Courts and the ITC [wa]s to prevent injunctive relief unless the potential licensee refuse[d] to take a license on FRAND terms."³⁵ For example, afraid of incentivizing hold-up, in 2012 the FTC commented, "the threat of an exclusion order could allow a patentee to obtain unreasonable licensing terms despite its RAND commitment."³⁶ Similarly, in 2013, the USDOJ and the USPTO wrote: "A patent owner's voluntary F/RAND commitments may also affect the appropriate choice of remedy for infringement of a valid and enforceable standards-essential patent. In some circumstances, the remedy of an injunction or exclusion order may be inconsistent with the public interest."³⁷ Finally, in a widely publicized case involving Samsung and Apple³⁸ even though the ITC sided with Samsung and enjoined Apple from importing its allegedly infringing products into the United States, the United States Trade Representative vetoed the ITC's exclusion order.³⁹ In that case, "The USTR relied on the DOJ and USPTO policy statement and required that any future ITC cases involving FRAND obligations include an examination of the public interest factors from the [DOJ/USPTO] policy statement along with explicit findings on those

³⁶ <u>Id. at n. 44</u> (quoting Third Party United States Federal Trade Commission's Statement on the Public Interest) (June 6, 2012)).

³⁴ Microsoft Corp. v. Motorola, Inc., No. C10-1823JLR, 2012 WL 5993202 (W.D. Wash. Nov. 30, 2012).

³⁵ See supra, note 15.

³⁷ *Id.* (quoting U.S. Dep't. Justice & USPTO, Policy Statement on Remedies for Standard-Essential Patents Subject to Voluntary F/RAND Commitments (Jan. 8, 2013)).

³⁸ In re <u>Certain Elec. Devices, Including Wireless Comme'n Devices, Portable Music and Data Processing Devices, and Tablet Computs.</u>, USITC Pub. 337-TA-794 (June 4, 2013) (Final).

³⁹ See Letter from Ambassador Michael B. G. Froman to The Honorable Irving A. Williamson, USITC Pub. 337-TA-794 (Aug. 3, 2013) (Final).

issues."40

However, to the extent that they have discussed the issue, U.S. courts have been somewhat more forgiving. The general understanding that injunctive relief is not appropriate in the FRAND context is not a "bright-line" rule. 41 For example, Judge Posner considered the question in Apple, Inc. v. Motorola, Inc. 42 Although he ultimately decided that an injunction was not appropriate, he did posit that an injunction might have be justified if "Apple refuse[d] to pay a royalty that meets the FRAND requirement."⁴³ This proposition was expanded when the case was appealed to the Federal Circuit, which stated "to the extent that the district court applied a per se rule that injunctions are unavailable for SEPs, it erred."44 Although the Federal Circuit went on to affirm the lower court's denial of the injunction, and to state in dicta that in fact it may be difficult for an licensor to prove irreparable harm given the licensor would receive fees to compensate for infringement, the court nonetheless returned to the applicability of the eBay factors to determine the appropriateness of injunctive relief in a patent setting: "The framework laid out by the Supreme Court in eBay, as interpreted by subsequent decisions of this court, provides ample strength and flexibility for addressing the unique aspects of FRAND committed patents and industry standards in general."45 The Federal Circuit left the door open for licensors to apply for injunctive relief, particularly calling out the situation where an infringer refuses to take a license or "unreasonably delays negotiations." 46

3. Questions for Further Class Discussion

- 1. Should Plaintiffs with SEPs be held to a different standard in terms of their ability to seek injunctive relief for infringement than plaintiffs with patents that are not adopted into a standard?
- 2. Does the mere requirement that SEP patents be licensed on FRAND terms adequately counteract the increased market power that comes from being adopted into the standard.
- 3. Can SSOs rightfully deny a patent holder the right to seek injunctive relief? Can a patent holder contract away that right, especially through guidance documents of an SSO, as with the IEEE, which may or may not be enforceable contracts?
- 4. If a patent owner does not have the right to seek an injunction, does that create a situation ripe for "reverse hold-up," where a would-be licensee can stonewall the negotiation and drive down the price of a license well below its value before agreeing on terms?

⁴⁰ See supra note 15 (citing USITC Pub. 337-TA-794, supra note 34 at 2–3).

⁴¹ *Id*.

⁴²Apple, Inc., 869 F. Supp. 2d at 913-923.

⁴³ *Id*. at 914.

⁴⁴ Apple, Inc. v. Motorola, Inc., 757 F.3d 1286, 1331 (Fed. Cir. 2014).

 $^{^{45}}$ *Id.* at 1332.

⁴⁶ *Id.* at 1333.

C. EXPANDING TO A BROADER PUBLIC POLICY DISCUSSION

Depending on how the instructor would like to use the final moments of the class, the following are some questions that can place the discussion in context and bring up broader policy issues:

- 1. Do SSOs serve a valid public purpose in the way that they compromise the individual's IP rights for the good of the whole?
- 2. Can SSOs be seen as actually supporting the individual company's IP rights, since SSOs acknowledge that use should be compensated (even if there can be no injunctive relief and even if the compensation must be on FRAND terms)? Or does the FRAND rubric greatly undervalue these patents?
- 3. Does the concept of FRAND have any meaning, if it is left to the interpretation of the parties?
- 4. Should the calculation of a "fair, reasonable and non-discriminatory" rate be handled by a jury or a judge? Could a jury be expected to accurately perform such a complex calculation? Are SEP patent cases more complicated than other patent litigation trials where damages are decided by juries?
- 5. Should SSOs consider changes to their operations or operating documents to make it explicit that when members join an SSO, they enter a contract, which contract can be enforced by other members? Should SSOs endeavor to clarify what obligations a member assumes under the SSO contract?
- 6. Should SSOs offer more guidance on what terms might be considered FRAND (as the IEEE documents do)? Should they include an enforcement mechanism for when members cannot come to agreement on FRAND terms? If the SSO gets more involved in defining or enforcing FRAND terms, at what point does the SSO engage in anticompetitive behavior or even violate antitrust laws?
- 7. Is it proper to try to value SEP patents separately from the value they derive from being incorporated into the standard?
- 8. Does the *Microsoft* case embolden would-be licensees to infringe and inject enough uncertainty into the patent valuation analysis to damage the standard setting system? If so, what would reassure both parties that the system can work? What could be done to improve the standard setting process?

V. OTHER TOPICS PRESENTED BY MICROSOFT CORP V. MOTOROLA, INC.

If the instructor and the class are especially interested in *Microsoft Corp. v. Motorola*, *Inc.*, the case brings up a variety of other interesting issues. They could be fodder for additional discussion, or they could form the basis for a second follow-up class.

1. Jurisdiction Issues

i. Should the Ninth Circuit have been able to consolidate the contract and patent infringement cases if the Federal Circuit has sole jurisdiction over patent cases? Is this case really a contract case or a patent infringement case?

ii. Should the U.S. District Court and the Ninth Circuit have rightly been able to stay the injunction imposed by a German court (particularly given mechanisms available to Microsoft to stay the injunction though the German system)?

2. Damages Issues

Microsoft was awarded its attorney's fees as damages in a contract case for defending against the German and U.S. injunctions. How was that permitted, when under Washington State law, a litigant cannot get an award of attorney's fees unless there is a contractual, statutory or equitable exception that applies?⁴⁷ For example, in a typical patent infringement case, under statute, an award of attorney's fees is permitted if the defendant can show "exceptional circumstances." However, the circumstances in this case were not exceptional, and in this phase of the trial, this was not a patent infringement case. How did Microsoft circumvent this requirement?

The court was willing to apply an equitable exception that had not yet been recognized in Washington state, namely that an award of attorney's fees is appropriate when the opposing party violates a covenant not to sue. The court then reasoned that an agreement not to file for injunctive relief could be seen as a covenant not to sue. According to the court, if Microsoft was able to show that Motorola's seeking an injunction violated the duty of good faith and fair dealing with the SSO, then Motorola had had a covenant not to sue Microsoft, and therefore Microsoft's attorney's fees were recoverable damages. The court also did not accept Motorola's Noerr-Pennington doctrine argument, which doctrine protects parties that apply to the courts for redress against claims based on their having filed litigation. The court reasoned that Motorola had waived or limited its petition rights to apply for an injunction through its contract with the SSOs, 48 and therefore since it didn't have the right to petition, Noerr-Pennington no longer applied. For the Microsoft district court's fuller analysis, For the *Microsoft* District Court's fuller analysis, see *Microsoft Corp*. v. Motorola, Inc., 963 F. Supp. 2d 1176, 1192–1196 (W.D. Wash. 2013), and the Ninth Circuit's analysis at Microsoft Corp. v. Motorola, Inc., 795 F.3d 1024, 1047–1052 (9th Cir. 2015).

3. Right to Jury Trial

By running the first half of the case as a bench trial and the second half as a jury trial, the *Microsoft* case presents interesting seventh amendment issues. The court had to separate the appropriate questions of law and fact, and also consider how to use the voluminous Findings of Fact and Conclusions of Law in the jury trial in a fair way that did not violate Motorola's seventh amendment rights. The Ninth Circuit approved the district court's handling of the issue on appeal, but especially given that the *TCL v. Ericsson* case was

Microsoft Corp. v. Motorola, Inc., 963 F. Supp. 2d 1176, 1192 (W.D. Wash. 2013) (quoting City of Seattle v. McCready, 931 P.2d 156, 160–61 (Wash. 1997)).
 Id. at 1195-1196.

vacated by the Federal Circuit on seventh amendment grounds, whether determining a FRAND rate as part of a retroactive SEP license is part of a legal or equitable remedy is definitely worth discussing. This issue is explored in more depth in the motion for Entry of Rule 54(b) judgment at *Microsoft* Corp. v. Motorola Inc., No. C10-1823JLR, 2013 WL 5373179 (W.D. Wash. Sept. 24, 2013).

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VI. ADDITIONAL READINGS

In addition to this Teaching Guide and the accompanying case study, the instructor may find helpful the following additional reading materials:

Most Relevant Cases

- Microsoft Corp. v. Motorola, Inc., No. C10-1823-JLR, 2011 WL 11480223 (W.D. Wash. June 1, 2011) (consolidation of the contract and patent infringement cases).
- Microsoft Corp. v. Motorola, Inc., 854 F. Supp. 2d 993 (W.D. Wash. 2012) (ruling that contract with SSO was binding and Microsoft was third party beneficiary, but denying summary judgment because fact issues remained on whether license offer had been on FRAND terms).
- <u>Microsoft Corp. v. Motorola, Inc.</u>, 871 F. Supp. 2d 1089 (W.D. Wash.) (granting preliminary injunction to stay enforcement of German injunction), *aff'd*, 696 F.3d 872 (9th Cir. 2012).
- <u>Microsoft Corp. v. Motorola, Inc.</u>, No. C10-1823JLR, 2013 WL 2111217 (W.D. Wash. Apr. 25, 2013) (issuing Findings of Fact and Conclusions of Law, redacted, which set FRAND rates for Motorola's SEPs).
- <u>Microsoft Corp. v. Motorola, Inc.</u>, 564 Fed. App'x 586 (Fed. Cir. 2014) (transferring appeal of contract case to Ninth Circuit).
- <u>Microsoft Corp. v. Motorola, Inc.</u>, 795 F.3d 1024 (9th Cir. 2015) (affirming the district court's determination of FRAND rate, the decision to let the jury decide on breach, and the ruling on attorney's fees).

• Additional U.S. Cases

- Ericsson Inc. v. TCL Communication Tech., 955 F.3d 1317 (Fed. Cir. 2020). Federal Circuit vacated lower court opinion because judge decided FRAND rate for past damages through a bench trial instead of allowing question to go to the jury. Remanded for jury trial to decide damages but gave no comment on the propriety of the lower court's method of FRAND calculation. Lower court had used top down approach to find that rates offered were not FRAND; also considered non-discriminatory prong (using comparables) and found breach can occur even with only harm to the individual company and that companies with small market share should have same royalty rate as larger companies).
- Commonwealth Sci. & Indus. Research Organisation v. Cisco Sys., Inc., 809 F.3d 1295 (Fed. Cir. 2015). Federal Circuit overturned district court because lower court had determined FRAND terms incorrectly because it took the fact that the patent was essential to the standard into account when computing value. Federal Circuit stated that in determining patent value, the analysis must focus on the "incremental value that the patented invention adds to the product," not "any value flowing to the patent for the standard's adoption."
- Ericsson, Inc. v. D-Link Sys., Inc. 773 F.3d 1201 (Fed. Cir. 2014). Federal Circuit

- overruled district court that had not modified the *Georgia-Pacific* factors by taking out ones that were "misleading or irrelevant" in context of determining SEP royalties. Also said that court does not have to instruct jury on possible hold- up or royalty stacking when determining FRAND royalty, unless defendant shows empirical evidence of holdup or stacking.
- Apple, Inc. v. Motorola Mobility, Inc., 886 F. Supp. 2d 1061 (W.D. Wis. 2012); appealed to Federal Circuit as Apple Inc., et. al. v. Motorola, Inc., No. 2012-1548, 2014 U.S. App. LEXIS 7757 (Fed. Cir. 2014). Court discounted the use of the Georgia-Pacific factors as a test for deciding a FRAND rate and instead focused on ex ante benchmarks, and denied use of injunction in a FRAND setting through a reasoned analysis based on the facts of the case (injunction decision affirmed on appeal, but other aspects of the ruling reversed).
- In re Innovatio IP Ventures, LLC Patent Litig., No. 11 C 9308, 2013 WL 5593609 (N.D. Ill. Oct. 3, 2013). Court decided RAND rate for use of SEPs by class of manufacturers, adopting the Microsoft Corp. v. Motorola, Inc. framework with small modifications to suit the facts of the case.
- <u>Realtek Semiconductor Corp. v. LSI Corp.</u>, No. C-12-03451 RMW, 2012 WL
 4845628 at *2 (N.D. Cal. Oct. 10, 2012). Court allowed discrimination-based
 claim for breach where "defendants have made licensing proposals to other
 component manufacturers that included a different royalty structure that did not
 have the effect of requiring a royalty that exceeds the selling price of the
 component."

Overseas Cases

- <u>Unwired Planet v. Huawei [2017] EWHC 711 (Pat) (Eng.)</u>. UK judge used top down royalty calculation to determine a single FRAND rate; found no breach of contract or anti-competition law violation unless licensor offered rate significantly higher than the FRAND rate; not "non-discriminatory" under FRAND unless differing rates distort competition; found injunctive relief appropriate.⁴⁹
- Xian Xidian Jietong Wireless Communication Co., Ltd v. Sony Mobile Communication (China) Co., Ltd., Jing Zhi Min Chu Zi No. 1194 (Beijing Intellectual Property Court March 22, 2017) (China). First injunction over an SEP in Chinese court involving a patent over WLAN technology owned by a Chinese company.
- Huawai v. Samsung, Case (2016) Yue 03 Min Chu No. 1382 (Shenzhen Interm. People's Ct. Jan. 11, 2018) (China). First Chinese injunction awarded over an international SEP.
- <u>Chiteki Zaisan Kōtō Saibansho 知的財産高等裁判所</u> [Japan Grand Panel of IP High Court] September 15, 2010, r 2010 (Ne) 10001 (Japan) (*Samsung Inc. v. Apple Limited Patent Act*, Sec. 100; Civil Code, Sec. 1 para. 3 IIC (2015) 46: 124.

⁴⁹ This case was upheld on appeal and now is before the UK Supreme Court, where it was argued in October 2019. As of June 3, 2020, the parties are awaiting a decision (UKSC 2018/0214). The companion cases to *Unwired Planet* are also before the UK Supreme Court (UKSC 2019/0041 and UKSC 2019/0042); the appeals decision is at *Conversant Wireless Licensing S.à.r.l. v. Huawei Technologies Co., Ltd.*, Case No. HP-2017-000048 (Pat.) (UK).

Used "top down" approach to lower license terms to FRAND and denied Samsung's injunctive relief).

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