The Weaponization of Outer Space: Ethical and Legal Boundaries

Historically, strategic restraint has been the dominant approach among space-faring nations, all of whom understood that continued access to and use of space required holding back on any threats or activities which might jeopardize the status quo of peace in space. However, recently there has been a discernible shift in international rhetoric towards offensive defense in space. China, Russia and the U.S. have deployed various tests in space in recent years, leading to speculation that they all possess anti-satellite weapon (ASAT) capabilities. These tests suggest that there is a move towards weaponization of space, despite the core principle of the 1967 Outer Space Treaty that space shall be used exclusively for peaceful purposes. In response, a more active stance towards space defense has entered the policy rhetoric of India, Israel and Japan. In response to concerns about the capacities of other players to threaten critical space assets, the U.S. Space Command, U.S. Strategic Command, and the U.S. Air Force Headquarters have been undertaking an assessment to determine how the U.S. Government can gain dominance in the space domain, seeking to develop offensive space control and active defensive strategies and capabilities.

These factors, combined with a lack of transparency about actual capabilities and intentions on the part of all major players in space, creates a cyclical escalation which has led some commentators to describe this as a conceivable return to a Cold War-type arms race, and to the foreseeableability of a space-based conflict. Due to many unique characteristics of the space domain, an armed conflict in space would be catastrophic for all players, including neutral States, commercial actors, and international civil society. Yet it is the most technologically advanced States who stand the most to lose from a space-based conflict, due to our high dependence on space, and among these the United States is at the highest risk. The questions then arise, how can the U.S. and its allies protect their space assets from being targeted, without contributing to further escalation of an arms race, to increased aggressive policy threats, or to the potential of a space-based conflict? How can we clarify the law on the use of force and the law of armed conflict applicable to space? And what would ethical space security policies require?

There is a critical need for clear representations from States as to their position on national and international law applicable to space, and well-informed policy positions on the emerging weaponization of space. Due to the specificity of the space domain, specialized expertise must be provided to decision-makers, and interdisciplinary opinions must be sought from a multitude of stakeholders. To that end, CERL will host this high-level discussion, which will focus on questions of ethical conduct and standards, while assessing the ways in which the U.S. and other leaders in space can protect their space assets in accordance with the core tenets of the Outer Space Treaty regarding freedom of access to and use of space, and the prohibition on non-peaceful uses of outer space, as well as potential arms control measures, and the unique role that commercial actors play in securing space for sustainable civilian and military uses.

*CLE credits will be available.

This conference is by invitation only, however the keynote address on April 5th is open to the public and we welcome your attendance. Please RSVP here.
### April 5, 2018

5:00 - 6:30 pm
Public Keynote Address - Penn Law - **Michael Fitts Auditorium**

6:30 - 7:30 pm
Cocktail reception in the Haaga Lounge immediately following the keynote. All audience members invited to join in the celebration of the kick-off to this exciting conference.

[Register for the Keynote Address here.](https://www.law.upenn.edu/institutes/cerl/conferences/ethicalgovernance)

### April 6, 2018

8:30 - 9:15 am
Registration and Continental Breakfast at the Singh Center, University of Pennsylvania - Glandt Auditorium

9:30 - 9:45 am
Welcoming Remarks

9:30 - 10:45 am
**Session 1:** Space Security, Space Law and Non-Binding Norms from Peace to Conflict

**Moderator:** Professor Claire Finkelstein

10:45 - 11:15 am
Break (refreshments served)

11:15 - 12:15 pm
**Session 2:** Strategic and Ethical Space Security

**Moderator:** Theresa Hitchens

12:30 - 2:00 pm
Lunch - *The Study Hotel*

2:00 - 3:15 pm
**Session 3:** Commercial Actors and Space Security

**Moderator:** Andrew D’Uva

3:15 - 5:00 pm
Break - participants make their own way to - *The Union League of Philadelphia*

5:00 - 6:15 pm
**Session 4:** Intelligence and Space-Based Technologies

**Moderator:** Doug Loverro

6:30 - 7:30 pm
Cocktails for conference participants only - *The Union League of Philadelphia*

7:30 - 9:00 pm
Dinner for conference participants only - *The Union League of Philadelphia*

**Dinner Keynote Speaker:** General James Cartwright

### April 7th, 2018

8:30 - 9:30 am
Continental Breakfast
9:30 - 10:45 am | Session 5: Use of Force Applied to Space: A Role Play

10:45 - 11:15 am | Break (refreshments served)

11:15 - 12:30 pm | Session 6: Law of Armed Conflict Applied to Space: A Role-Play

12:30 - 1:30 pm | Lunch - Singh Center - Main Lobby

1:30 - 2:45 pm | Session 7: Harnessing International Cooperation

Moderator: Dr. Cassandra Steer

2:45 - 3:15 pm | Closing session: Conclusions from Role-Play and wrap-up
THE WEAPONIZATION OF OUTER SPACE:
ETHICAL AND LEGAL BOUNDARIES
April 5-7, 2018

Warfighting and Law in Outer Space - Keynote Address:

MAJOR GENERAL DAVID D. THOMPSON,
VICE COMMANDER OF AIR FORCE SPACE COMMAND

MR. STEPHEN OSWALD
FORMER NASA SHUTTLE PILOT

DR. LAURA GREGO
GLOBAL SECURITY SCIENTIST, UNION OF CONCERNED SCIENTISTS

Moderated by:

DR. CASSANDRA STEER
ACTING EXECUTIVE DIRECTOR OF CERL

Our 21st century lives are highly dependent on satellites and space-based technologies, and our military depends on these technologies heavily for its operations. This keynote event will address the ways in which the military uses outer space, the risk of weaponization of outer space, and issues faced by the U.S in terms of protecting its assets while seeking to avoid a space conflict. The effects of a conflict in outer space would be difficult, if impossible to contain, and a different strategy is required than in other domains such as land, sea and air. What role can international diplomacy and information sharing play in protecting against an arms race in space? What can and should the U.S. be doing to protect against attacks on satellites? How does the law of armed conflict apply to outer space? And how would a space conflict affect us all in our daily lives?

This panel of high level experts will provide a unique insight into these issues, and into why we all need to be aware of the importance of space security.

Maj. Gen. David D. Thompson is the new Vice Commander of Air Force Space Command. He is responsible for organizing, training, equipping and maintaining space and cyberspace forces, and providing missile warning, communications and cyber capabilities for North American Aerospace Defense Command, U.S. Strategic Command and the other combatant commands.

Mr. Stephen Oswald is a former NASA Shuttle pilot, who has completed three missions in space. He later joined NASA Headquarters in Washington, DC as Deputy Associate Administrator for Space Operations, before retiring in 2000. He will share about his experience in outer space, and why space matters to us all.

Dr. Laura Grego is Senior Scientist in the Global Security Program of the Union of Concerned Scientists. She focuses on the technology and security implications of national missile defense and of space security. She is the author or co-author of roughly 30 peer-reviewed papers on a range of topics, including cosmology, space security, and missile defense.

Please register here.

This program has been approved for 1.5 ethics CLE credits for Pennsylvania lawyers. CLE credit may be available in other jurisdictions as well. Attendees seeking CLE credit should bring separate payment in the amount of $50.00 ($30.00 public interest/non-profit attorneys) cash or check made payable to The Trustees of the University of Pennsylvania.